SOUTH WEBER CITY PLANNING COMMISSION MEETING

DATE OF MEETING: 15 September 2022 TIME COMMENCED: 6:00 p.m.

LOCATION: South Weber City Office at 1600 East South Weber Drive, South Weber, UT

PRESENT:

COMMISSIONERS: Gary Boatright (via electronically)

Jeremy Davis Julie Losee

Marty McFadden (excused)

Taylor Walton

COMMUNITY SERVICE DIRECTOR: Trevor Cahoon

DEVELOPMENT COORDINATOR: Kimberli Guill

Minutes: Michelle Clark

ATTENDEES: Blair Halverson and Paul Sturm.

Commissioner Davis called the meeting to order and welcomed those in attendance and excused Commissioner McFadden.

- 1. Pledge of Allegiance: Commissioner Davis
- **2. Public Comment:** Please respectfully follow these guidelines.
 - Individuals may speak once for 3 minutes or less: Do not remark from the audience. State your name & city and direct comments to the entire Commission (Commission will not respond).

ACTION ITEMS:

- 3. Consent Agenda
 - 11 August 2022 Minutes

Commissioner Walton moved to approve the consent agenda as amended. Commissioner Losee seconded the motion. A roll call vote was taken. Commissioners Boatright, Davis, Losee, and Walton voted aye. The motion carried.

Discussion on the R-7 Zone Amendments

Community Service Director Trevor Cahoon explained when the City Council approved the Final Plat for the South Weber Gateway project, they instructed the Code Committee to consider zoning text amendments to facilitate the development in amending the approved final plat to allow for a townhome development for individual ownership. The items that were brought forward by city staff as areas that prohibited this type of development included the following:

- The exclusion of provisions surrounding zero lot line developments.
- The absence of a dwelling, townhome definition within the code.
- The inclusion of setback provisions that oriented buildings based on lot configuration and not on orientation of the buildings toward a right-of-way.

As the Code Committee reviewed the R-7 zone, it became clear that the ordinance was written with parameters in a similar fashion to a single-family zone thus making it difficult to plan a multi-family development. The reason that these inconsistencies were not noticed in other developments lies in the fact that other projects utilized the Planned Unit Development conditional use section of our code. The South Weber Gateway was the first project to follow development guidelines strictly under the R-7 zoning code.

As conversation progressed within the Code Committee other areas of concern toward multi-family developments were discussed in relation to the R-7 code and future development. While it is still a desire to limit the use of this zone, the Code Committee discussed various housing types that would be more appealing to future development other than traditional townhome, high-rise, or garden style apartments. Through the conversation the committee identified the main issue with multi-family housing is the visual appeal and congruence of form with surrounding single-family units already established within the area. To answer these concerns two concepts were discussed, type of housing unit and design standards.

In the case of design standards, the State of Utah has limited the city's ability to impose design standards upon single-family developments. It does not prohibit a city from imposing design standards on multi-family units. Therefore, if the city wishes to pursue developing a design standard for multifamily housing this is a possibility. Townhomes are the outlier within this context because although there is more than one unit within the building, state code does identify these units as single-family attached developments. Within the state code there is a provision to allow a city to impose a design standard on single family developments if the code allows for a density incentive utilizing an overlay zone. This would mean that if the city were to allow a developer to have more density than a zone would typically allow then we would be able to impose design standards for the development.

With this line of thinking if the city were to seek for particular multi-family or single-family units by offering more density then we would be able to dictate the form of the units themselves. The Code Committee then discussed the possibility of reducing the allowed density within the R-7 zone to 5 units an acre and offering an incentive of 7 units and acre then the city may be able to better control the type of development that is found within the city.

For example, including smaller single-family housing complexes like Cottage Courts. In these types of development, we would offer a higher density for the creation of single-family homes with smaller lots on a shared court. Some items to discuss would be how many units an acre we would want to encourage and the style of development.

Mansion style apartments or condos was another housing concept that was attractive to the Code Committee. Allowing a building to look like a large single-family home, but housing 4-7units within the home. So that appearance would be single family while providing more variety and density of housing.

While the idea is new and needs more work to determine the viability of the incentive, the prospect of this update with an eye toward the Moderate-Income Housing updates becomes an idea that can provide a better development and use of land within the future. Further discussion on whether it is viable to reduce the R-7 zone's density further and then offer the now current density as an incentive would provide the desired outcome and is important for the Planning Commission to discuss.

At this stage it has become necessary to get the feedback from the Planning Commission on the potential changes to the R-7 zone and receive their recommendations on what to include in the draft ordinance. The following table breaks down the changes proposed by the Code Committee for the Planning Commission review.

		Revisions Based on	Alternate Revisions Discussed in Code			
Code Section	Current Code	Council Direction	Committee			
	10-1-10: Definitions					
Zero Lot Line Setback		Zero Lot Line Setback: The				
		location of a structure on				
		a lot in such a manner that				
	-	one or more of the	-			
		structure's sides rests				
		directly on a lot line.				
Dwelling, Townhouse		Dwelling, Townhouse: A				
		one-family dwelling unit,				
		with a private entrance,				
	-	which is part of a structure	-			
		whose dwelling units are				
		attached horizontally in a				
		linear arrangement, with				

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		no more than four (4)	
		units per structure.	
Yard, Front	Any yard between the	Any yard between the	
	front lot line and the front	front lot line or street	
	setback line of the main	right-of-way boundary line	
	building and extending for	and the front line of the	
	the full width of the lot;	main building; any yard	
	any yard meeting the	meeting the minimum	
	minimum frontage	frontage requirements of	-
	requirements of the	the applicable zone may	
	applicable zone may be	be designated as the front	
	designated as the front	yard. See section 10-1-11,	
	yard. See section 10-1-11,	appendix A of this chapter.	
	appendix A of this		
Vand Daar	chapter.	A count between the count	
Yard, Rear	A yard between the rear	A yard between the rear	
	lot line and the rear	lot line or neighboring setback line and the rear	
	setback line of a main		
	building extending across a full width of the inside	line of a main building.	
	lot; and for corner lots, a yard between the rear lot		
	line and the rear setback		_
	line of the building,		
	extending between the		
	side lot line and the front		
	frontage line opposite		
	thereto.		
Yard, Side	Any yard between the	Any yard between the side	
	side lot line and the side	lot line or neighboring	
	setback line of the main	setback line and the side	
	building extending from	line of the main building	
	the front yard to the rear	extending from the front	-
	yard. See section 10-1-11,	yard to the rear yard. See	
	appendix A of this	section 10-1-11, appendix	
	chapter.	A of this chapter.	
	10	-1-10A	
		Permitted in R7	Conditional Use in R7
Land Use Matrix –	-		
Dwelling, Townhouse			
		0-5C-5	
Density	There shall be no more		There shall be no more
	than seven (7) dwelling		than five (5) dwelling units
	units per acre contained		per acre contained within
	within the boundaries of		the boundaries of each
	each phase of every	-	phase of every
	development; except		development; except when
	when previously		previously completed
	completed phases of the		phases of the same
	same development have		development have
	sufficiently low density so		sufficiently low density so

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	that the average is still		that the average is still five			
	seven (7) dwelling units		(5) dwelling units per acre			
Lot Area	per acre or less. 1. There shall be a		or less. 1. There shall be a			
Lot Area						
	minimum of twelve		minimum of six thousand			
	thousand (12,000) square feet in each lot on which		(6,000) square feet in each lot on which a single-family			
	a single-family or two-		dwelling is built.			
	family dwelling is built.		There is no minimum			
	There is no minimum	-	lot area for other dwelling			
	lot area for other dwelling		types, but the density			
	types, but the density		requirement listed above			
	requirement listed above		must be adhered to in all			
	must be adhered to in all		cases.			
	cases.					
Lot Width	Each lot shall have a		 There shall be a 			
	minimum width of one		minimum width of sixty-			
	hundred feet (100').		five (65) feet in each lot on			
			which a single-family			
			dwelling is built 2. Minimum lot widths for			
		-	all other dwelling types			
			shall be recommended by			
			the planning commission			
			and approved of the City			
			Council.			
Zero Lot Line		To facilitate separate				
Zero zot zine		ownership or leasehold of				
		two-family, twin home, or				
		multi-family dwellings a				
		residential zero lot line				
		setback is permitted upon				
		recommendation of the				
	-	planning commission and	-			
		approval of the City				
		Council.				
		In no case shall a zero lot line setback be allowed				
		adjacent to a property line				
		that is not part of the				
		subdivision				
	10-5C-6					
Shared Common Space		Subdivisions that utilize				
		shared common space				
		under single ownership				
		with multi-family,				
	-	townhouse or two-	-			
		family units shall orient				
		building setbacks in				
		relation to the street				
	l	. C.acion to the street				

		right-of-way and other			
		main structures on the			
		shared property.			
Setback Table					
Dwellings	Front: 30 feet from all				
	front lines, Side:10 feet				
	minimum for each side,	Omit	_		
	except 20 feet minimum	Cinic			
	for side fronting on a				
	street, Rear: 30 feet				
Dwellings, Single		Front: 20 feet, Side: 6			
Family		feet minimum for each			
		side, except 12 feet			
	-	minimum for side	-		
		fronting on a street,			
		Rear: 10 feet			
Dwelling, Two-Family,		Front: 20 feet, Side: 12	Front: 20 feet, Side: 20		
Twin Home, Multi-		feet minimum for each	feet minimum for each		
family		side that is an exterior	side that is an exterior		
	-	side wall, and 20 feet	side wall, and 20 feet		
		minimum for side	minimum for side		
		fronting on a street,	fronting on a street,		
		Rear: 20 feet	Rear: 20 feet		

Commissioner Davis asked the commissioners if there is any discussion on **Section 10-1-10**. Commissioner Walton replied he is concerned about limiting the city to townhomes and suggested accompanying it with other dwelling styles (for example, mansion style and cottage courts). Trevor acknowledged the difficulty for the city to dictate architectural styling for single family homes.

The Planning Commission reviewed **Section 10-1-10A**. Commissioner Boatright voiced he doesn't favor conditional uses and recommended making them permitted. Commissioner Davis agreed.

Concerning **Section 10-5C-5**, Commissioner Walton suggested moving away from density calculations. Trevor discussed some cities have a minimum lot size. He pointed out it allows for open space and shared lot space. Discussion took place regarding the definition of a "minimum lot width" for a townhome use. Trevor conveyed the intent is if a townhome project comes in, and points out townhomes lots, the city will need to make sure it is appropriate. Commissioner Boatright favored defining the minimum lot size, even if it is a minimum. Commissioner Losse added then everyone is treated fairly. Trevor asked the commissioners what they suggest the minimum lots size should be. Commissioner Walton replied it depends on the dwelling type. Commissioner Losee queried if city staff can research how other cities define minimum lot size. Commissioner Davis agreed there needs to be a minimum lot size defined.

Commissioner Walton questioned the difference between R-7 and R-P Zones. Trevor replied the R-7 is 7 units per acre and is more restrictive.

The commission reviewed Section 10-5C-6. Commissioner Losee queried if "street width" needs to be defined in the R-7 Zone. Trevor replied the city has a private right-of-way ordinance which defines street width. Commissioner Losee questioned if the driveway length needs to be defined. Trevor pointed out the setback requirement of 20 feet allows for parking and came from the R-P code. Commissioner Walton requested a longer set back. Commissioner Losee agreed. Commissioner Davis inquired if there are issues with the existing 20 feet distance. Commissioner Walton suggested amending it to 25 feet. Trevor suggested using visuals in the code to display the intention. Commissioner Boatright opposed amending the driveway to 25 feet. Commissioner Losee pointed out many residents in South Weber City spend time outside walking, riding bikes, pulling wagons, etc. and it is difficult to maneuver around a vehicle blocking the sidewalk.

PLANNING COMMISSION COMMENTS:

Commissioner Losee: appreciated the accommodations in switching the Planning Commission meeting to tonight so the commissioners could attend the American Planning Association Conference.

Commissioner Davis: thanked the city staff for allowing the Planning Commission to attend the APA Conference.

Commissioner Boatright: acknowledged his mathematics error with his public comments concerning the pay increase from last meeting. He thanked the City Council and city staff who corrected him.

Commissioner Walton: noted the conversations at the APA Conference concerning Accessory Dwelling Units.

Trevor Cahoon: reported the City Council approved options (B), (E), and (I) for the Moderate-Income Housing Plan. The master plan will need to be updated as per state mandate.

ADJOURN: Commissioner Walton moved to adjourn the Planning Commission meeting at 7:27 p.m. Commissioner Losee seconded the motion. A roll call vote was taken. Commissioners Boatright, Davis, Losee, McFadden, and Walton voted aye. The motion carried.

APPROVED:

Chairperson: Deremy Davis

Date 10/13/2022

Attest:

Development Coordinator: Kimberli Guill